(Original Signature of Member)
117TH CONGRESS H. R.
To protect the voting rights of Native American and Alaska Native voters.
IN THE HOUSE OF REPRESENTATIVES
Ms. Davids of Kansas introduced the following bill; which was referred to the Committee on
A BILL
To protect the voting rights of Native American and Alaska Native voters.
1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3 SECTION 1. SHORT TITLE.
4 This Act may be cited as the "Frank Harrison, Eliza-
5 beth Peratrovich, and Miguel Trujillo Native American
6 Voting Rights Act of 2021".
7 SEC. 2. FINDINGS AND PURPOSES.
8 (a) FINDINGS.—Congress finds the following:

1	(1) The Constitution explicitly and implicitly
2	grants Congress broad general powers to legislate on
3	issues relating to Indian Tribes, powers consistently
4	described as plenary and exclusive. These powers
5	arise from the grant of authority in the Indian Com-
6	merce Clause and through legislative matters arising
7	under the Treaty Clause.
8	(2) The Federal Government is responsible for
9	upholding the obligations to which the Federal Gov-
10	ernment has agreed through treaties, legislation, and
11	executive orders, referred to as the Federal trust re-
12	sponsibility toward Indian Tribes and their mem-
13	bers.
14	(3) The Supreme Court has repeatedly relied on
15	the nature of this "government to government" rela-
16	tionship between the United States and sovereign
17	Indian Tribes for congressional authority to enact
18	"legislation that singles out Indians for particular
19	and special treatment". Morton v. Mancari, 417
20	U.S. 535, 554-555 (1974).
21	(4) Legislation removing barriers to Native
22	American voting is vital for the fulfillment of Con-
23	gress' "unique obligation" toward Indians, particu-
24	larly ensuring that Native American voters are fully
25	included as "qualified members of the modern body

politic". Board of County Comm"rs v. Seber, 318 1 2 U.S. 705, 715 (1943). (5) Under the Elections Clause of article I, sec-3 4 tion 4 of the Constitution, Congress has additional 5 power to regulate any election conducted to select 6 Members of Congress. Taken together, the Indian 7 Commerce Clause and the Election Clause give Con-8 gress broad authority to enact legislation to safe-9 guard the voting rights of Native American voters. 10 (6) Despite Congress' decision to grant Native 11 Americans Federal citizenship, and with it the pro-12 tections of the Fifteenth Amendment, with passage 13 of the Act of June 2, 1924 (Chapter 233; 43 Stat. 14 253) (commonly known as the "Indian Citizenship 15 Act of 1924"), States continued to deploy distinct 16 methods for disenfranchising Indians by enacting 17 statutes to exclude from voter rolls Indians living on 18 Indian lands, requiring that Indians first terminate 19 their relationship with their Indian Tribe, restricting 20 the right to vote on account of a Tribal member's 21 "guardianship" status, and imposing literacy tests. 22 (7) Barriers to voter access for Native Ameri-23 cans persist today, and such barriers range from ob-24 structing voter access to vote dilution and inten-25 tional malapportionment of electoral districts.

1	(8) The Native American Voting Rights Coali-
2	tion's nine field hearings in Indian Country and
3	four-State survey of voter discrimination revealed a
4	number of additional obstacles that Native Ameri-
5	cans must overcome in some States, including—
6	(A) a lack of accessible registration and
7	polling sites, either due to conditions such as
8	geography, lack of paved roads, the absence of
9	reliable and affordable broadband connectivity,
10	and restrictions on the time, place, and manner
11	that eligible people can register and vote, in-
12	cluding unequal opportunities for absentee,
13	early, mail-in, and in-person voting;
14	(B) nontraditional or nonexistent addresses
15	for residents on Indian reservations, lack of res-
16	idential mail delivery and pick up, reliance on
17	distant post offices with abbreviated operating
18	hours for mail services, insufficient housing
19	units, overcrowded homes, and high incidence of
20	housing insecurity and homelessness, lack of ac-
21	cess to vehicles, and disproportionate poverty
22	which make voter registration, acquisition and
23	dropping off of mail-in ballots, receipt of voting
24	information and materials, and securing re-
25	quired identification difficult, if not impossible;

1	(C) inadequate language assistance for
2	Tribal members, including lack of outreach and
3	publicity, the failure to provide complete, accu-
4	rate, and uniform translations of all voting ma-
5	terials in the relevant Native language, and an
6	insufficient number of trained bilingual poll
7	workers; and
8	(D) voter identification laws that discrimi-
9	nate against Native Americans.
10	(9) The Department of Justice and courts also
11	recognized that some jurisdictions have been unre-
12	sponsive to reasonable requests from federally recog-
13	nized Indian Tribes for more accessible voter reg-
14	istration sites and in-person voting locations.
15	(10) According to the National Congress of
16	American Indians, there is a wide gap between the
17	voter registration and turnout rates of eligible Amer-
18	ican Indians and Alaska Natives and the voter reg-
19	istration and turnout rates of non-Hispanic White
20	and other racial and ethnic groups.
21	(11) Despite these obstacles, the Native Amer-
22	ican vote continues to play a significant role in Fed-
23	eral, State, and local elections.
24	(12) In Alaska, New Mexico, Oklahoma, and
25	South Dakota, Native Americans, American Indians,

1	and Alaska Natives comprise approximately 10 per-
2	cent or more of the voting population.
3	(13) The Native American vote also holds great
4	potential, with over 1,000,000 voters who are eligible
5	to vote, but are not registered to vote.
6	(b) Purposes.—The purposes of this Act are—
7	(1) to fulfill the Federal Government's trust re-
8	sponsibility to protect and promote Native Ameri-
9	cans' exercise of their constitutionally guaranteed
10	right to vote, including the right to register to vote
11	and the ability to access all mechanisms for voting;
12	(2) to establish Tribal administrative review
13	procedures for a specific subset of State actions that
14	have been used to restrict access to the polls on In-
15	dian lands;
16	(3) to expand voter registration under the Na-
17	tional Voter Registration Act of 1993 (52 U.S.C.
18	20501 et seq.) to cover Federal facilities;
19	(4) to afford equal treatment to forms of identi-
20	fication unique to Indian Tribes and their members;
21	(5) to ensure American Indians and Alaska Na-
22	tives experiencing homelessness, housing insecurity,
23	or lacking residential mail pickup and delivery can
24	pool resources to pick up and return ballots;

1	(6) to clarify the obligations of States and polit-
2	ical subdivisions regarding the provision of trans-
3	lated voting materials for American Indians and
4	Alaska Natives under section 203 of the Voting
5	Rights Act of 1965 (52 U.S.C. 10503);
6	(7) to provide Tribal leaders with a direct path-
7	way to request Federal election observers and to
8	allow public access to the reports of those election
9	observers;
10	(8) to study the prevalence of nontraditional or
11	nonexistent mailing addresses in Native communities
12	and identify solutions to voter access that arise from
13	the lack of an address; and
14	(9) to direct the Department of Justice to con-
15	sult on an annual basis with Indian Tribes on issues
16	related to voting.
17	SEC. 3. DEFINITIONS.
18	In this Act:
19	(1) Attorney general.—The term "Attorney
20	General" means the United States Attorney General.
21	(2) Indian.—The term "Indian" has the mean-
22	ing given the term in section 4 of the Indian Self-
23	Determination and Education Assistance Act (25
24	U.S.C. 5304).

1	(3) Indian Lands.—The term "Indian lands"
2	includes—
3	(A) Indian country as defined under sec-
4	tion 1151 of title 18, United States Code;
5	(B) any land in Alaska owned, pursuant to
6	the Alaska Native Claims Settlement Act (43
7	U.S.C. 1601 et seq.), by an Indian Tribe that
8	is a Native village (as defined in section 3 of
9	that Act (43 U.S.C. 1602)) or by a Village Cor-
10	poration that is associated with an Indian Tribe
11	(as defined in section 3 of that Act (43 U.S.C.
12	1602));
13	(C) any land on which the seat of the Trib-
14	al government is located; and
15	(D) any land that is part or all of a Tribal
16	designated statistical area associated with an
17	Indian Tribe, or is part or all of an Alaska Na-
18	tive village statistical area associated with an
19	Indian Tribe, as defined by the Census Bureau
20	for the purposes of the most recent decennial
21	census.
22	(4) Indian Tribe.—The term "Indian Tribe"
23	means the recognized governing body of any Indian
24	or Alaska Native Tribe, band, nation, pueblo, village,
25	community, component band, or component reserva-

1	tion, individually identified (including parentheti-
2	cally) in the list published most recently as of the
3	date of enactment of this Act pursuant to section
4	104 of the Federally Recognized Indian Tribe List
5	Act of 1994 (25 U.S.C. 5131).
6	(5) POLLING PLACE.—The term "polling place"
7	means any location where a ballot is cast in elections
8	for Federal office, and includes a voter center, poll,
9	polling location, or polling place, depending on the
10	State nomenclature.
11	SEC. 4. ESTABLISHMENT OF A NATIVE AMERICAN VOTING
12	TASK FORCE GRANT PROGRAM.
13	(a) In General.—The United States Election As-
14	sistance Commission (referred to in this section as the
15	"Commission") shall establish and administer, in coordi-
16	nation with the Department of the Interior, a Native
17	American voting task force grant program, through which
18	the Commission shall provide financial assistance to eligi-
19	ble applicants to enable those eligible applicants to estab-
20	lish and operate a Native American Voting Task Force
21	in each State with a federally recognized Indian Tribe.
22	(b) Purposes.—The purposes of the Native Amer-
23	ican voting task force grant program are to—
24	(1) increase voter outreach, education, registra-
25	tion, and turnout in Native American communities:

1	(2) increase access to the ballot for Native
2	American communities, including additional satellite,
3	early voting, and absentee voting locations;
4	(3) streamline and reduce inconsistencies in the
5	voting process for Native Americans;
6	(4) provide, in the community's dominant lan-
7	guage, educational materials and classes on Indian
8	lands about candidacy filing;
9	(5) train and educate State and local employ-
10	ees, including poll workers, about—
11	(A) the language assistance and voter as-
12	sistance requirements under sections 203 and
13	208 of the Voting Rights Act of 1965 (52
14	U.S.C. 10503; 10508);
15	(B) voter identification laws as affected by
16	section 8 of this Act; and
17	(C) the requirements of Tribes, States, and
18	precincts established under this Act;
19	(6) identify model programs and best practices
20	for providing language assistance to Native Amer-
21	ican communities;
22	(7) provide nonpartisan poll watchers on elec-
23	tion day in Native American communities;
24	(8) participate in and evaluate future redis-
25	tricting efforts;

1	(9) address issues of internet connectivity as it
2	relates to voter registration and ballot access in Na-
3	tive American communities;
4	(10) work with Indian Tribes, States, and the
5	Federal Government to establish mailing addresses
6	that comply with applicable State and Federal re-
7	quirements for receipt of voting information and ma-
8	terials; and
9	(11) facilitate collaboration between local elec-
10	tion officials, Native American communities, and
11	Tribal elections offices.
12	(c) Eligible Applicant.—The term "eligible appli-
13	cant" means—
14	(1) an Indian Tribe;
15	(2) a Secretary of State of a State, or another
16	official of a State entity responsible for overseeing
17	elections; or
18	(3) a consortium of the entities described in
19	paragraphs (1) and (2).
20	(d) Application and Selection Process.—
21	(1) In general.—The Commission, in coordi-
22	nation with the Department of the Interior and fol-
23	lowing consultation with Indian Tribes about the im-
24	
24	plementation of the Native American voting task

1	the process by which eligible applicants will submit
2	applications.
3	(2) APPLICATIONS.—Each eligible applicant de-
4	siring a grant under this section shall submit an ap-
5	plication, according to the process established under
6	paragraph (1), and at such time, in such manner,
7	and containing such information as the Commission
8	may require. Such application shall include—
9	(A) a certification that the applicant is an
10	eligible applicant;
11	(B) a proposed work plan addressing how
12	the eligible applicant will establish and admin-
13	ister a Native American Voting Task Force
14	that achieves the purposes described in sub-
15	section (b);
16	(C) if the eligible applicant is a consortium
17	as described in subsection (c)(3), a description
18	of the proposed division of responsibilities be-
19	tween the participating entities;
20	(D) an explanation of the time period that
21	the proposed Native American Voting Task
22	Force will cover, which shall be a time period
23	that is not more than 3 years; and
24	(E) the goals that the eligible applicant de-
25	sires to achieve with the grant funds.

1	(e) Uses of Funds.—A grantee receiving funds
2	under this section shall use such funds to carry out one
3	or more of the activities described in subsection (b),
4	through the grantee's Native American Voting Task
5	Force.
6	(f) Reports.—
7	(1) Report to the commission.—
8	(A) IN GENERAL.—Not later than 1 year
9	after the date on which an eligible applicant re-
10	ceives grant funds under this section, and annu-
11	ally thereafter for the duration of the grant,
12	each eligible applicant shall prepare and submit
13	a written report to the Commission describing
14	the eligible applicant's progress in achieving the
15	goals outlined in the application under sub-
16	section $(d)(2)$.
17	(B) Response.—Not later than 30 days
18	after the date on which the Commission receives
19	the report described in paragraph (1), the Com-
20	mission will provide feedback, comments, and
21	input to the eligible applicant in response to
22	such report.
23	(2) Report to congress.—Not later than 1
24	year after the date of enactment of this Act, and an-
25	nually thereafter, the Commission shall prepare and

1	submit a report to the Committee on Indian Affairs
2	of the Senate and Committee on Natural Resources
3	of the House of Representatives containing the re-
4	sults of the reports described under paragraph (1).
5	(g) Relationship With Other Laws.—Nothing in
6	this section reduces State or local obligations provided for
7	by the Voting Rights Act of 1965 (52 U.S.C. 10301 et
8	seq.), the National Voter Registration Act of 1993 (52
9	U.S.C. 20501 et seq.), the Help America Vote Act of 2002
10	(52 U.S.C. 20901 et seq.), or any other Federal law or
11	regulation related to voting or the electoral process.
12	(h) Authorization of Appropriations.—There
13	are authorized to be appropriated to carry out this section
14	\$10,000,000 for each of fiscal years 2022 through 2037 .
15	SEC. 5. VOTER REGISTRATION SITES AT INDIAN SERVICE
16	PROVIDERS AND ON INDIAN LANDS.
17	Section 7(a) of the National Voter Registration Act
18	of 1993 (52 U.S.C. 20506(a)) is amended—
19	(1) in paragraph (2)—
20	(A) in subparagraph (A), by striking
21	"and" after the semicolon;
22	(B) in subparagraph (B), by striking the
23	period at the end and inserting a semicolon;
24	and
25	(C) by adding at the end the following:

1	"(C) any Federal facility or federally fund-
2	ed facility that is primarily engaged in pro-
3	viding services to an Indian Tribe; and
4	"(D) not less than one Federal facility or
5	federally funded facility that is located within
6	the Indian lands of an Indian Tribe, as applica-
7	ble, (which may be the Federal facility or feder-
8	ally funded facility described in subparagraph
9	(C))."; and
10	(2) by adding at the end the following:
11	"(8) Where practicable, each Federal agency
12	that operates a Federal facility or a federally funded
13	facility that is a designated voter registration agency
14	in accordance with subparagraph (C) or (D) of para-
15	graph (2) shall designate one or more special days
16	per year at a centralized location within the bound-
17	aries of the Indian lands of each applicable Indian
18	Tribe for the purpose of informing members of the
19	Indian Tribe of the timing, registration require-
20	ments, and voting procedures in elections for Fed-
21	eral office, at no cost to the Indian Tribe.".
22	SEC. 6. ACCESSIBLE TRIBAL DESIGNATED POLLING SITES.
23	(a) In General.—
24	(1) Designation of State officer.—Each
25	of the several States whose territory contains all or

1 part of an Indian Tribe's Indian lands shall des-2 ignate an officer within that State who will be re-3 sponsible for compliance with the provisions of this section and who shall periodically consult with the 5 Indian Tribes located wholly or partially within that 6 State regarding compliance with the provisions of 7 this section and coordination between the State and 8 Tribal government. The State shall provide written 9 notice to each such Indian Tribe of the officer so 10 designated. 11 (2) Provision of Polling Places.—For each 12 Indian Tribe that satisfies the obligations of sub-13 section (c), and for each election for a Federal offi-14 cial or State official that is held 180 days or later 15 after the date on which the Indian Tribe initially 16 satisfies such obligations, any State or political sub-17 division whose territory contains all or part of an In-18 dian Tribe's Indian lands— 19 (A) shall provide a minimum of one polling 20 place in each precinct in which there are eligible 21 voters who reside on Indian lands, in a location 22 selected by the Indian Tribe and at no cost to 23 the Indian Tribe, regardless of the population 24 or number of registered voters residing on In-25 dian lands;

1	(B) shall not reduce the number of polling
2	locations on Indian lands based on population
3	numbers;
4	(C) shall provide, at no cost to the Indian
5	Tribe, additional polling places in locations on
6	Indian lands selected by an Indian Tribe and
7	requested under subsection (c) if, based on the
8	totality of circumstances described in subsection
9	(b), it is shown that not providing those addi-
10	tional polling places would result in members of
11	the Indian Tribe and living on Indian lands or
12	other individuals residing on the Indian Tribe's
13	Indian lands having less opportunity to vote
14	than eligible voters in that State or political
15	subdivision who are not members of an Indian
16	Tribe or do not reside on Indian lands;
17	(D) shall, at each polling place located on
18	Indian lands and at no cost to the Indian Tribe,
19	make voting machines, tabulation machines, of-
20	ficial receptacles designated for the return of
21	completed absentee ballots, ballots, provisional
22	ballots, and other voting materials available to
23	the same or greater extent that such equipment
24	and materials are made available at other poll-

1	ing places in the State or political subdivision
2	that are not located on Indian lands;
3	(E) shall, at each polling place located on
4	Indian lands, conduct the election using the
5	same voting procedures that are used at other
6	polling places in the State or political subdivi-
7	sion that are not located on Indian lands, or
8	other voting procedures that provide greater ac-
9	cess for voters;
10	(F) shall, at each polling place located on
11	Indian lands and at no cost to the Indian Tribe,
12	make voter registration available during the pe-
13	riod the polling place is open to the maximum
14	extent allowable under State law;
15	(G) shall, at each polling place located on
16	Indian lands, provide training, compensation,
17	and other benefits to election officials and poll
18	workers at no cost to the Indian Tribe and, at
19	a minimum, to the same or greater extent that
20	such training, compensation, and benefits are
21	provided to election officials and poll workers at
22	other polling places in the State or political
23	subdivision that are not located on Indian
24	lands;

1	(H) shall, in all cases, provide the Indian
2	Tribe an opportunity to designate election offi-
3	cials and poll workers to staff polling places
4	within the Indian lands of the applicable Indian
5	Tribe on every day that the polling places will
6	be open;
7	(I) shall allow for any eligible voting mem-
8	ber of the Indian Tribe or any eligible voting
9	individual residing on Indian lands to vote early
10	or in person at any polling place on Indian
11	lands, regardless of that member or individual's
12	residence or residential address, and shall not
13	reject the ballot of any such member or indi-
14	vidual on the grounds that the ballot was cast
15	at the wrong polling place; and
16	(J) may fulfill the State's obligations
17	under subparagraphs (A) and (C) by relocating
18	existing polling places, by creating new polling
19	places, or both.
20	(b) Equitable Opportunities to Vote.—
21	(1) In general.—When assessing the opportu-
22	nities to vote provided to members of an Indian
23	Tribe and to other eligible voters in the State resid-
24	ing on Indian lands in order to determine the num-
25	ber of additional polling places (if any) that a State

1	or political subdivision must provide in accordance
2	with subsection (a)(2)(C), the State, political sub-
3	division, or any court applying this section, shall
4	consider the totality of circumstances of—
5	(A) the number of voting-age citizens as-
6	signed to each polling place;
7	(B) the distances that voters must travel
8	to reach the polling places;
9	(C) the time that voters must spend trav-
10	eling to reach the polling places, including
11	under inclement weather conditions;
12	(D) the modes of transportation, if any,
13	that are regularly and broadly available to vot-
14	ers to use to reach the polling places;
15	(E) the existence of and access to frequent
16	and reliable public transportation to the polling
17	places;
18	(F) the length of lines and time voters
19	waited to cast a ballot in previous elections; and
20	(G) any other factor relevant to effec-
21	tuating the aim of achieving equal voting oppor-
22	tunity for individuals living on Indian lands.
23	(2) Absence of factors.—When assessing
24	the opportunities to vote in accordance with para-
25	graph (1), the State, political subdivision, or court

1	shall ensure that each factor described in paragraph
2	(1) is considered regardless of whether any one fac-
3	tor would lead to a determination not to provide ad-
4	ditional polling places under subsection $(a)(2)(C)$.
5	(e) Form; Provision of Form; Obligations of
6	THE INDIAN TRIBE.—
7	(1) FORM.—The Attorney General shall estab-
8	lish the form described in this subsection through
9	which an Indian Tribe can fulfill its obligations
10	under this subsection.
11	(2) Provision of form.—Each State or polit-
12	ical subdivision whose territory contains all or part
13	of an Indian Tribe's Indian lands—
14	(A) shall provide the form established
15	under paragraph (1) to each applicable Indian
16	Tribe not less than 30 days prior to the dead-
17	line set by the State or political subdivision for
18	completion of the obligations under this sub-
19	section (which deadline shall be not less than
20	30 days prior to a Federal election) whereby an
21	Indian Tribe can fulfill its obligations under
22	this subsection by providing the information de-
23	scribed in paragraph (3) on that form and sub-
24	mitting the form back to the applicable State or
25	political subdivision by such deadline;

1	(B) shall not edit the form established
2	under paragraph (1) or apply any additional ob-
3	ligations on the Indian Tribe with respect to
4	this section; and
5	(C) shall cooperate in good faith with the
6	efforts of the Indian Tribe to satisfy the re-
7	quirements of this subsection.
8	(3) Obligations of the indian tribe.—The
9	requirements for a State and political subdivision
10	under subsection (a)(2) shall apply with respect to
11	an Indian Tribe once an Indian Tribe meets the fol-
12	lowing obligations by completing the form specified
13	in paragraph (1):
14	(A) The Indian Tribe specifies the number
15	and locations of requested polling places, early
16	voting locations, and ballot drop boxes to be
17	provided on the Indian lands of that Indian
18	Tribe.
19	(B) The Indian Tribe certifies that
20	curbside voting will be available for any facili-
21	ties that lack accessible entrances and exits in
22	accordance with Federal and State law.
23	(C) The Indian Tribe certifies that the In-
24	dian Tribe will ensure that each such requested
25	polling place will be open and available to all el-

1	igible voters who reside in the precinct or other
2	geographic area assigned to such polling place,
3	regardless of whether such eligible voters are
4	members of the Indian Tribe or of any other
5	Indian Tribe.
6	(D) The Indian Tribe requests that the
7	State or political subdivision shall designate
8	election officials and poll workers to staff such
9	requested polling places, or certifies that the In-
10	dian Tribe will designate election officials and
11	poll workers to staff such polling places on
12	every day that the polling places will be open.
13	(E) The Indian Tribe may request that the
14	State or political subdivision provide absentee
15	ballots without requiring an excuse, an absentee
16	ballot request, or residential address to all eligi-
17	ble voters who reside in the precinct or other
18	geographic area assigned to such polling place,
19	regardless of whether such eligible voters are
20	members of the Indian Tribe or of any other
21	Indian Tribe.
22	(4) Established polling places.—Once a
23	polling place is established under subsection
24	(a)(2)(A) or subsection (a)(2)(C) the Tribe need not
25	fill out the form designated under paragraph (1)

1 again unless or until that Indian Tribe requests 2 modifications to the requests specified in the most 3 recent form under paragraph (1). 4 (5) Opt out.—At any time that is 60 days or 5 more before the date of an election, an Indian Tribe 6 that previously has satisfied the obligations of para-7 graph (3) may notify the State or political subdivi-8 sion that the Indian Tribe intends to opt out of the 9 standing obligation for one or more polling places 10 that were established in accordance with subsection 11 (a)(2)(A) or subsection (a)(2)(C) for a particular 12 election or for all future elections. A Tribe may opt 13 back in at any time. 14 (d) FEDERAL POLLING SITES.—Each State shall 15 designate as voter polling facilities any of the facilities identified in accordance with subparagraph (C) or (D) of 16 17 section 7(a)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)(2)), at no cost to the Indian 18 19 Tribe, provided that the facility meets the requirements 20 of Federal and State law as applied to other polling places 21 within the State or political subdivision. The applicable 22 agency of the Federal Government shall ensure that such 23 designated facilities are made available as polling places. 24 (e) Mail-in Balloting.—In States or political subdivisions that permit absentee or mail-in balloting, the fol-

1	lowing shall apply with respect to an election for Federal
2	office:
3	(1) For each ballot cast by a member of an In-
4	dian Tribe living on Indian lands, all postage shall
5	be prepaid by the Federal Government and each bal-
6	lot postmarked the day the ballot is received at a
7	postal facility located on Indian lands.
8	(2) An Indian Tribe may designate at least one
9	building per precinct as a ballot pickup and collec-
10	tion location (referred to in this section as a "trib-
11	ally designated buildings") at no cost to the Indian
12	Tribe. The applicable State or political subdivision
13	shall collect and timely deposit all ballots from each
14	tribally designated building.
15	(3) At the applicable Tribe's request, the State
16	or political subdivision shall provide mail-in and ab-
17	sentee ballots to each registered voter residing on
18	Indian lands in the State or political subdivision
19	without requiring a residential address, a mail-in or
20	absentee ballot request, or an excuse for a mail-in or
21	absentee ballot.
22	(4) The address of a tribally designated build-
23	ing may serve as the residential address and mailing
24	address for voters living on Indian lands if the trib-

1	ally designated building is in the same precinct as
2	that voter.
3	(5) If there is no tribally designated building
4	within the precinct of a voter residing on Indian
5	lands (including if the tribally designated building is
6	on Indian lands but not in the same precinct as the
7	voter), the voter may—
8	(A) use another tribally designated build-
9	ing within the Indian lands where the voter is
10	located; or
11	(B) use such tribally designated building
12	as a mailing address and may separately des-
13	ignate the voter's appropriate precinct through
14	a description of the voter's address, as specified
15	in section 9428.4(a)(2) of title 11, Code of Fed-
16	eral Regulations.
17	(6) In the case of a State or political subdivi-
18	sion that is a covered State or political subdivision
19	under section 203 of the Voting Rights Act of 1965
20	(52 U.S.C. 10503), that State or political subdivi-
21	sion shall provide absentee or mail-in voting mate-
22	rials with respect to an election for Federal office in
23	the language of the applicable minority group as well
24	as in the English language, bilingual election voting
25	assistance, and written translations of all voting ma-

- terials in the language of the applicable minority group, as required by section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503), as amended by this Act.
 - (7) A State or political division shall make reasonable efforts to contact a voter who resides within Indian lands located within its jurisdiction and offer such voter a reasonable opportunity to cure any defect in an absentee ballot issued to and completed and returned by the voter, or appearing on or pertaining to the materials provided for the purpose of returning the absentee ballot, if State law would otherwise require the absentee ballot to be rejected due to such defect and the defect does not compromise ballot secrecy or involve a lack of witness or assistant signature, where such signature is mandated by State law.
 - (8) In a State or political subdivision that does not permit absentee or mail-in balloting for all eligible voters in the State or political subdivision, that State or political subdivision shall nonetheless provide for absentee or mail-in balloting for voters who reside on Indian lands consistent with this section if the State, political subdivision, or any court applying this section determines that the totality of cir-

1 cumstances described in subsection (b) warrants es-2 tablishment of absentee or mail-in balloting for vot-3 ers who reside on Indian lands located within the ju-4 risdiction of the State or political subdivision. 5 (f) Ballot Drop Boxes.—Each State shall— 6 (1) provide not less than one ballot drop box for 7 each precinct on Indian lands, at no cost to the In-8 dian Tribe, at either the tribally designated building 9 under subsection (e)(2) or an alternative site se-10 lected by the applicable Indian Tribe; and 11 (2) provide additional drop boxes at either the 12 tribally designated building under subsection (e)(2) 13 or an alternative site selected by the applicable In-14 dian Tribe if the State or political subdivision deter-15 mines that additional ballot drop boxes should be 16 provided based on the criteria considered under the 17 totality of circumstances enumerated under sub-18 section (b). 19 (g) Early Voting.— 20 (1) Early voting locations.—In a State or 21 political subdivision that permits early voting in an 22 election for Federal office, that State or political 23 subdivision shall provide not less than one early vot-24 ing location for each precinct on Indian lands, at no 25 cost to the Indian Tribe, at a site selected by the ap-

1	plicable Indian Tribe, to allow individuals living on
2	Indian lands to vote during an early voting period in
3	the same manner as early voting is allowed on such
4	date in the rest of the State or precinct. Additional
5	early voting sites shall be determined based on the
6	criteria considered under the totality of cir-
7	cumstances described in subsection (b).
8	(2) Length of Period.—In a State or polit-
9	ical subdivision that permits early voting in an elec-
10	tion for Federal office, that State or political sub-
11	division shall provide an early voting period with re-
12	spect to that election that shall consist of a period
13	of consecutive days (including weekends) which be-
14	gins on the 15th day before the date of the election
15	(or, at the option of the State or political subdivi-
16	sion, on a day prior to the 15th day before the date
17	of the election) and ends on the date of the election
18	for all locations on Indian Lands.
19	(3) Minimum Early voting require-
20	MENTS.—Each polling place that allows voting dur-
21	ing an early voting period under this subsection
22	shall—
23	(A) allow such voting for no less than 10
24	hours on each day;

1	(B) have uniform hours each day for which
2	such voting occurs; and
3	(C) allow such voting to be held for some
4	period of time prior to 9:00 a.m. (local time)
5	and some period of time after 5:00 p.m. (local
6	time).
7	(4) Ballot processing and scanning re-
8	QUIREMENTS.—
9	(A) In general.—To the greatest extent
10	practicable, ballots cast during the early voting
11	period in an election for federal office at voting
12	locations and drop boxes on Indian lands shall
13	be processed and scanned for tabulation in ad-
14	vance of the close of polls on election day.
15	(B) Limitation.—Nothing in this sub-
16	section shall be construed to permit a State or
17	political subdivision to tabulate and count bal-
18	lots in an election for Federal office before the
19	closing of the polls on the date of the election.
20	(h) Provisional Ballots.—
21	(1) In general.—In addition to the require-
22	ments under section 302(a) of the Help America
23	Vote Act of 2002 (52 U.S.C. 21082(a)), for each
24	State or political subdivision that provides voters
25	provisional ballots, challenge ballots, or affidavit bal-

1	lots under the State's applicable law governing the
2	voting processes for those voters whose eligibility to
3	vote is determined to be uncertain by election offi-
4	cials, election officials shall—
5	(A) provide clear written instructions indi-
6	cating the reason the voter was given a provi-
7	sional ballot, the information or documents the
8	voter needs to prove eligibility, the location at
9	which the voter must appear to submit these
10	materials or alternative methods, including
11	email or facsimile, that the voter may use to
12	submit these materials, and the deadline for
13	submitting these materials;
14	(B) permit any voter who votes provision-
15	ally at any polling place on Indian lands to ap-
16	pear at any polling place or at the central loca-
17	tion for the election board to submit the docu-
18	mentation or information to prove eligibility;
19	(C) permit any voter who votes provision-
20	ally at any polling place to submit the required
21	information or documentation via email or fac-
22	simile, if the voter prefers to use such methods
23	as an alternative to appearing in person to sub-
24	mit the required information or documentation
25	to prove eligibility;

1	(D) notify the voter on whether the voter's
2	provisional ballot was counted or rejected by
3	telephone, email, or postal mail, or any other
4	available method, including notifying the voter
5	of any online tracking website if State law pro-
6	vides for such a mechanism; and
7	(E) provide the reason for rejection if the
8	voter's provisional ballot was rejected after the
9	voter provided the required information or doc-
10	umentation on eligibility.
11	(2) Duties of election officials.—A State
12	or political subdivision described in paragraph (1)
13	shall ensure in each case in which a provisional bal-
14	lot is cast, that election officials—
15	(A) request and collect the voter's email
16	address, if the voter has one, and transmit any
17	written instructions issued to the voter in per-
18	son to the voter via email; and
19	(B) provide a verbal translation of any
20	written instructions to the voter.
21	(i) Enforcement.—
22	(1) Attorney General.—The Attorney Gen-
23	eral may bring a civil action in an appropriate dis-
24	trict court for such declaratory or injunctive relief as
25	is necessary to carry out this section.

1	(2) Private right of action.—
2	(A) A person or Indian Tribe who is ag-
3	grieved by a violation of this section may pro-
4	vide written notice of the violation to the chief
5	election official of the State involved.
6	(B) An aggrieved person or Indian Tribe
7	may bring a civil action in an appropriate dis-
8	trict court for declaratory or injunctive relief
9	with respect to a violation of this section, if—
10	(i) that person or Indian Tribe pro-
11	vides the notice described in subparagraph
12	(A); and
13	(ii)(I) in the case of a violation that
14	occurs more than 120 days before the date
15	of an election for Federal office, the viola-
16	tion remains and 90 days or more have
17	passed since the date on which the chief
18	election official of the State receives the
19	notice under subparagraph (A); or
20	(II) in the case of a violation that
21	occurs 120 days or less but more than
22	30 days before the date of an election
23	for Federal office, the violation re-
24	mains and 20 days or more have
25	passed since the date on which the

1	chief election official of the State re-
2	ceives the notice under subparagraph
3	(A).
4	(C) In the case of a violation of this sec-
5	tion that occurs 30 days or less before the date
6	of an election for Federal office, an aggrieved
7	person or Indian Tribe may bring a civil action
8	in an appropriate district court for declaratory
9	or injunctive relief with respect to the violation
10	without providing notice to the chief election of-
11	ficial of the State under subparagraph (A).
12	(3) Rule of Construction.—Nothing in this
13	section shall be construed to prevent a State or po-
14	litical subdivision from providing additional polling
15	places or early voting locations on Indian lands.
16	SEC. 7. PROCEDURES FOR REMOVAL OF POLLING PLACES
17	AND VOTER REGISTRATION SITES ON INDIAN
18	LANDS.
19	(a) Actions Requiring Tribal Administrative
20	REVIEW.—No State or political subdivision may carry out
21	any of the following activities in an election for Federal
22	office unless the requirements of subsection (b) have been
23	met:
24	(1) Eliminating polling places or voter registra-
25	tion sites on the Indian lands of an Indian Tribe.

1	(2) Moving or consolidating a polling place or
2	voter registration site on the Indian lands of an In-
3	dian Tribe to a location 1 mile or further from the
4	existing location of the polling place or voter reg-
5	istration site.
6	(3) Moving or consolidating a polling place on
7	the Indian lands of an Indian Tribe to a location
8	across a river, lake, mountain, or other natural
9	boundary such that it increases travel time for a
10	voter, regardless of distance.
11	(4) Eliminating in-person voting on the Indian
12	lands of an Indian Tribe by designating an Indian
13	reservation as a permanent absentee voting location,
14	unless the Indian Tribe requests such a designation
15	and has not later requested that the designation as
16	a permanent absentee voting location be reversed.
17	(5) Removing an early voting location or other-
18	wise diminishing early voting opportunities on In-
19	dian lands.
20	(6) Removing a ballot drop box or otherwise di-
21	minishing ballot drop boxes on Indian lands.
22	(7) Decreasing the number of days or hours
23	that an in-person or early voting polling place is
24	open on Indian lands only or changing the dates of

1	in-person or early voting only on the Indian lands of
2	an Indian Tribe.
3	(b) Tribal Administrative Review.—
4	(1) In general.—The requirements of this
5	subsection have been met if—
6	(A) the impacted Indian Tribe submits to
7	the Attorney General the Indian Tribe's written
8	consent to the proposed activity described in
9	subsection (a);
10	(B) the State or political subdivision, after
11	consultation with the impacted Indian Tribe
12	and after attempting to have the impacted In-
13	dian Tribe give consent as described in sub-
14	paragraph (A), institutes an action in the
15	United States District Court for the District of
16	Columbia for a declaratory judgment, and a de-
17	claratory judgment is issued based upon affirm-
18	ative evidence provided by the State or political
19	subdivision, that conclusively establishes that
20	the specified activity described in subsection (a)
21	proposed by the State or political subdivision
22	neither has the purpose nor will have the effect
23	of denying or abridging the right to vote on ac-
24	count of race or color, membership in an Indian

1	Tribe, or membership in a language minority
2	group; or
3	(C) the chief legal officer or other appro-
4	priate official of such State or political subdivi-
5	sion, after consultation with the impacted In-
6	dian Tribe and after attempting to have the im-
7	pacted Indian Tribe give consent as described
8	in subparagraph (A), submits a request to carry
9	out the specified activity described in subsection
10	(a) to the Attorney General and the Attorney
11	General affirmatively approves the specified ac-
12	tivity.
13	(2) No limitation on future actions.—
14	(A) No bar to subsequent action.—
15	Neither an affirmative indication by the Attor-
16	ney General that no objection will be made, nor
17	the Attorney General's failure to object, nor a
18	declaratory judgment entered under this sec-
19	tion, nor a written consent issued under para-
20	graph (1)(A) shall bar a subsequent action to
21	enjoin enforcement of an activity described in
22	subsection (a).
23	(B) REEXAMINATION.—The Attorney Gen-
24	eral reserves the right to reexamine any submis-
25	sion under paragraph (1)(C) if additional rel-

1	evant information comes to the Attorney Gen-
2	eral's attention.
3	(C) DISTRICT COURT.—Any action under
4	this section shall be heard and determined by a
5	district court of 3 judges in accordance with the
6	provisions of section 2284 of title 28, United
7	States Code, and any appeal shall lie to the Su-
8	preme Court.
9	SEC. 8. TRIBAL VOTER IDENTIFICATION.
10	(a) Tribal Identification.—If a State or political
11	subdivision requires an individual to present identification
12	for the purposes of voting or registering to vote in an elec-
13	tion for Federal office, an identification card issued by a
14	federally recognized Indian Tribe, the Bureau of Indian
15	Affairs, the Indian Health Service, or any other Tribal or
16	Federal agency issuing identification cards to eligible In-
17	dian voters shall be treated as a valid form of identifica-
18	tion for such purposes.
19	(b) Online Registration.—If a State or political
20	subdivision requires an identification card for an indi-
21	vidual to register to vote online or to vote online, that
22	State or political subdivision shall annually consult with
23	an Indian Tribe to determine whether a tribal identifica-
24	tion can feasibly be used to register to vote online or vote
25	online.

1	(c) Limitation on Requiring Multiple Forms
2	OF IDENTIFICATION.—If a State or political subdivision
3	requires an individual to present more than one form of
4	identification for the purposes of voting or registering to
5	vote in an election for Federal office, or for registering
6	to vote online or to vote online, that State or political sub-
7	division shall not require any member of an Indian Tribe
8	to provide more than one form of identification if the
9	member provides orally or in writing that the member does
10	not possess more than one form of identification.
11	SEC. 9. PERMITTING VOTERS TO DESIGNATE OTHER PER-
12	SON TO RETURN BALLOT.
13	Each State or political subdivision—
14	(1) shall permit family members (including ex-
15	tended family such as cousins, grandchildren, and
16	relations through marriage), caregivers, tribal assist-
17	ance providers, or household members to return a
18	sealed ballot of a voter that resides on Indian lands
19	to a post office on Tribal lands, a ballot drop box
20	
	location in a State or political subdivision that pro-
21	location in a State or political subdivision that pro- vides ballot drop boxes, a tribally designated build-
21 22	
	vides ballot drop boxes, a tribally designated build-
22	vides ballot drop boxes, a tribally designated building under section $6(e)(2)$, or an election office, so

1	ballots that the person has returned and no indi-
2	vidual, group, or organization provides compensation
3	on this basis;
4	(2) may not put any limit on how many voted
5	and sealed absentee ballots any designated person
6	can return to the post office, ballot drop box loca-
7	tion, tribally designated building, or election office
8	under paragraph (1); and
9	(3) shall permit, at a minimum, any family
10	member (including extended family such as cousins,
11	grandchildren, and relations through marriage),
12	caregiver, tribal assistance provider, or household
13	member, including the voter, to return voter reg-
14	istration applications, absentee ballot applications,
15	or absentee ballots to ballot drop box locations in a
16	State or political subdivision that provides ballot
17	drop boxes for these purposes.
18	SEC. 10. BILINGUAL ELECTION REQUIREMENTS.
19	Section 203 of the Voting Rights Act of 1965 (52
20	U.S.C. 10503) is amended—
21	(1) in subsection (b)(3)(C), by striking "1990"
22	and inserting "most recent"; and
23	(2) by striking subsection (c) and inserting the
24	following:

1	"(c) Provision of Voting Materials in the Lan-
2	GUAGE OF A MINORITY GROUP.—
3	"(1) IN GENERAL.—Whenever any State or po-
4	litical subdivision subject to the prohibition of sub-
5	section (b), provides any registration or voting no-
6	tices, forms, instructions, assistance, or other mate-
7	rials or information relating to the electoral process,
8	including ballots, it shall provide them in the lan-
9	guage of the applicable minority group as well as in
10	the English language.
11	"(2) Exceptions.—
12	"(A) In the case of a minority group that
13	is not American Indian or Alaska Native and
14	the language of that minority group is oral or
15	unwritten, the State or political subdivision
16	shall only be required to furnish, in the covered
17	language, oral instructions, assistance, trans-
18	lation of voting materials, or other information
19	relating to registration and voting.
20	"(B) In the case of a minority group that
21	is American Indian or Alaska Native, the State
22	or political subdivision shall only be required to
23	furnish in the covered language oral instruc-
24	tions, assistance, or other information relating
25	to registration and voting, including all voting

1	materials, if the Indian Tribe of that minority
2	group has certified that the language of the ap-
3	plicable American Indian or Alaska Native lan-
4	guage is presently unwritten or the Indian
5	Tribe does not want written translations in the
6	minority language.
7	"(3) Written translations for election
8	WORKERS.—Notwithstanding paragraph (2), the
9	State or political division may be required to provide
10	written translations of voting materials, with the
11	consent of any applicable Indian Tribe, to election
12	workers to ensure that the translations from English
13	to the language of a minority group are complete,
14	accurate, and uniform.".
15	SEC. 11. FEDERAL OBSERVERS TO PROTECT TRIBAL VOT-
16	ING RIGHTS.
17	(a) Amendment to the Voting Rights Act of
18	1965.—Section 8(a) of the Voting Rights Act of 1965 (52
19	U.S.C. 10305(a)) is amended—
20	(1) in paragraph (1), by striking "or" after the
21	semicolon;
22	(2) in paragraph (2)(B), by adding "or" after
23	the semicolon; and
24	(3) by inserting after paragraph (2) the fol-
25	lowing:

1 "(3) the Attorney General has received a writ-2 ten complaint from an Indian Tribe that efforts to 3 deny or abridge the right to vote under the color of 4 law on account of race or color, membership in an 5 Indian Tribe, or in contravention of the guarantees 6 set forth in section 4(f)(2), are likely to occur;". 7 (b) Publicly Available Reports.—The Attorney 8 General shall make publicly available the reports of a Federal election observer appointed pursuant to section 10 (8)(a)(3) of the Voting Rights Act of 1965 (52 U.S.C. 10305(a)(3)), as added by subsection (a), not later than 12 6 months after the date that such reports are submitted to the Attorney General, except that any personally identifiable information relating to a voter or the substance of 14 the voter's ballot shall not be made public. 15 16 SEC. 12. TRIBAL JURISDICTION. 17 (a) IN GENERAL.—Tribal law enforcement have the 18 right to exercise their inherent authority to detain and or remove any non-Indian, not affiliated with the State, its 19 political subdivision, or the Federal Government, from In-21 dian lands for intimidating, harassing, or otherwise impeding the ability of people to vote or of the State and its 23 political subdivisions to conduct an election. 24 (b) CIVIL ACTION BY ATTORNEY GENERAL FOR RE-

LIEF.—Whenever any person has engaged or there are

- 1 reasonable grounds to believe that any person is about to
- 2 engage in any act or practice prohibited by this section,
- 3 the Attorney General may institute for the United States,
- 4 or in the name of the United States, an action for preven-
- 5 tive relief, including an application for a temporary or per-
- 6 manent injunction, restraining order, or other order, and
- 7 including an order directed to the State and State or local
- 8 election officials to require them to permit persons to vote
- 9 and to count such votes.
- 10 SEC. 13. TRIBAL VOTING CONSULTATION.
- 11 The Attorney General shall consult annually with In-
- 12 dian Tribes regarding issues related to voting in elections
- 13 for Federal office.
- 14 SEC. 14. ATTORNEYS' FEES, EXPERT FEES, AND LITIGATION
- 15 EXPENSES.
- In a civil action under this Act, the court shall award
- 17 the prevailing party, other than the United States, reason-
- 18 able attorney fees, including litigation expenses, reason-
- 19 able expert fees, and costs.
- 20 SEC. 15. GAO STUDY AND REPORT.
- The Comptroller General shall study the prevalence
- 22 of nontraditional or nonexistent mailing addresses among
- 23 Indians, those who are members of Indian Tribes, and
- 24 those residing on Indian lands and identify alternatives
- 25 to remove barriers to voter registration, receipt of voter

- 1 information and materials, and receipt of ballots. The
- 2 Comptroller General shall report the results of that study
- 3 to Congress not later than 1 year after the date of enact-
- 4 ment of this Act.

5 SEC. 16. UNITED STATES POSTAL SERVICE CONSULTATION.

- 6 The Postmaster General shall consult with Indian
- 7 Tribes, on an annual basis, regarding issues relating to
- 8 the United States Postal Service that present barriers to
- 9 voting for eligible voters living on Indian lands.

10 SEC. 17. SEVERABILITY; RELATIONSHIP TO OTHER LAWS;

- 11 TRIBAL SOVEREIGN IMMUNITY.
- 12 (a) SEVERABILITY.—If any provision of this Act, or
- 13 the application of such a provision to any person, entity,
- 14 or circumstance, is held to be invalid, the remaining provi-
- 15 sions of this Act and the application of all provisions of
- 16 this Act to any other person, entity, or circumstance shall
- 17 not be affected by the invalidity.
- 18 (b) Relationship to Other Laws.—Nothing in
- 19 this Act shall invalidate, or limit the rights, remedies, or
- 20 procedures available under, or supersede, restrict, or limit
- 21 the application of, the Voting Rights Act of 1965 (52
- 22 U.S.C. 10301 et seq.), the National Voter Registration
- 23 Act of 1993 (52 U.S.C. 20501 et seq.), the Help America
- 24 Vote Act of 2002 (52 U.S.C. 20901 et seq.), or any other
- 25 Federal law or regulation related to voting or the electoral

1 process. Notwithstanding any other provision of law, these provisions shall be applicable within the State of Maine. 3 (c) Tribal Sovereign Immunity.—Nothing in this Act shall be construed as— (1) affecting, modifying, diminishing, or other-5 6 wise impairing the sovereign immunity from suit en-7 joyed by an Indian Tribe; or 8 (2) authorizing or requiring the termination of any existing trust responsibility of the United States 9 10 with respect to Indian people. SEC. 18. AUTHORIZATION OF APPROPRIATIONS. 12 There are authorized to be appropriated such sums

as may be necessary to carry out this Act.

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